Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Message Text

CONFIDENTIAL

PAGE 01 STATE 096940

45
ORIGIN SCCT-02

INFO OCT-01 EUR-25 ISO-00 RSC-01 INR-10 INRE-00 SY-04 /043 R

DRAFTED BY S/CCT: JBROWNE:NH
APPROVED BY S/CCT: LHOFFACKER
EUR/CAN:EMBROWN
INR/XR:DLLOYD
---------- 106436
O 101332Z MAY 74
FM SECSTATE WASHDC
TO AMEMBASSY OTTAWA IMMEDIATE
INFO AMCONSUL MONTREAL IMMEDIATE

C O N F I D E N T I A L STATE 096940

E.O. 11652: GDS
TAGS: PINS
SUBJECT: TRAVEL OF ELEANOR WAINSTEIN

REFS: A. STATE 082679; B. OTTAWA 01241;C. STATE 023142
AND D. STATE A-6840

1. ON MAY 6 DEPTOFF JEFF BROWNE (S/CCT) DISCUSSED POSSIBLE
WAINSTEIN TRAVEL WITH GEORGE SEYMOUR, CANADIAN COUNSELOR,
MAKING THE FOLLOWING POINTS:

-- RAND STUDY FOCUSES ON HOSTAGE SITUATIONS, EMPHASIZ-
ING INTERRELATIONSHIP BETWEEN HOSTAGE AND TERRORIST AND
ROLES OF GOVERNMENTS AND TERRORISTS DURING SUCH EVENTS. IN
BROADER CONTEXT, STUDY EXAMINES CURRENT U.S. POLICY AND
PAST POLICIES OF OTHER GOVERNMENTS WHICH EXPERIENCE TER-
RORISM TO DETERMINE BEST MEANS OF SAVING LIVES AND PRE-
VENTING TERRORIST ATTACKS. THE STUDY DOES NOT REPEAT NOT
FOCUS ON DOMESTIC POLITICAL ASPECTS OF TERRORIST EVENTS
BUT RATHER IN THE LESSONS LEARNED FROM THEM AND CHANGES
BROUGHT ABOUT IN POLICY BECAUSE OF EVENTS.

-- CURRENT CLASSIFICATION OF THE STUDY IS SECRET.
WAINSTEIN HAS TOP SECRET USG CLEARANCE. SIGNIFICANT POR-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 096940

TIONS OF STUDY WILL BE EDITED AND DISSEMINATED ON WIDER

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

BASIS IN USG AND TO A FEW FOREIGN COUNTRIES. ANY INFO GIVEN BY CANADIAN OFFICIALS WILL BE KEPT IN STRICTEST

CONFIDENCE AND ONLY REFLECTED ON NON-ATTRIBUTABLE BASIS IN SANITIZED VERSION OF PAPER.

-- WAINSTEIN INTERESTED IN TALKING BOTH TO CANADIAN AND AMERICAN OFFICIALS IN CANADA EMPHASIZING, OF COURSE, THOSE WHO WERE INVOLVED IN PREVIOUS EVENTS OR WHO CURRENTLY WORK ON TERRORIST MATTERS.

2. FOLLOWING QUESTIONS SUBMITTED TO SEYMOUR:

QUESTIONS FOR CANADIAN AND U.S. OFFICIALS:

A. WHAT IS CANADIAN (U.S.) POLICY IN EVENT ONE OF THEIR DIPLOMATS KIDNAPPED? SPECIFY MEANING OF RANSOM, LIMITS OF NEGOTIATION, LIMITS OF COMMUNICATION.

B. IS THIS THE ANNOUNCED POLICY? IS IT A POSTURE OR A REALITY?

C. WHAT OBJECTIVES ARE SERVED BY THE POLICY? IS IT ANNOUNCED JUST TO DETER?

D. WHAT DO THEY THINK THE CANADIAN (U.S.) POLICY SHOULD BE?

E. DO THEY ATTRIBUTE TO POLICY THE FACT THAT THERE HAVE BEEN NO RECENT CASES OF KIDNAPPING OF CANADIAN DIPLOMATS OR OF DIPLOMATS FROM OTHER COUNTRIES IN CANADA?

QUESTIONS FOR CANADIAN OFFICIALS:

A. POLICY:

(1) WHAT WAS CANADA'S POLICY BEFORE CROSS WAS KIDNAPPED? WAS IT ANNOUNCED? WERE KIDNAP-
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 096940

PERS AWARE OF IT?

(2) DID CANADA CHANGE ITS POLICY TOWARD DIPLOMATIC KIDNAPPINGS AS A RESULT OF THE CROSS CASE? AS RESULT OF ANY OTHER PARTICULAR KIDNAPPING?

B. BARGAINING:

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

(1) WHAT IS THE CANADIAN APPROACH TO BARGAINING? IN ABSTRACT SENSE AND IN SPECIFIC CASES?

(2) WHEN A DIPLOMAT IS TAKEN HOSTAGE THE TERRORISTS HAVE THE EDGE, SO SITUATION IS ONE-SIDED. WHAT IS YOUR APPROACH? WHAT DO YOU DO TO MAKE IT TWO-SIDED? KEEP ASKING FOR PROOF HE IS ALIVE, FOR INSTANCE?

(3) HAVE THEY DEVELOPED ANY OTHER TACTICS TO ACCOMPANY BARGAINING (E.G., STALLING)?

C. PROCEDURES:

(1) HOW ARE CANADIAN DIPLOMATS BRIEFED BEFORE GOING ABROAD ON THE SUBJECT? HOW ARE THEIR FAMILIES BRIEFED?

(2) DOES TRAINING DIFFER FOR DIPLOMATS GOING TO DIFFERENT COUNTRIES?

(3) ARE THERE ANY SET PROCEDURES TO BE FOLLOWED IN THE EVENT OF A KIDNAPPING IN CANADA? IN CANADIAN DIPLOMATIC POSTS ABROAD?

D. CROSS CASE:

(1) HOW MUCH OF A FACTOR WAS THE BRITISH GOVERNMENT IN THE DECISIONS MADE ABOUT CROSS?

(2) IF THE BRITISH GOVERNMENT HAD ATTEMPTED TO LEAN ON THE CANADIANS IN THAT CASE, WOULD CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 096940

THEY HAVE HAD ANY AFFECT?

(3) HOW DID THE MONTREAL SOLUTION BEGIN? ANY PRECEDENT FOR IT?

(4) MONTREAL SOLUTION BASED ON TRUST IN THE GOVERNMENT'S CARRYING OUT THEIR SIDE OF THE BARGAIN. WOULDN'T THE FACT THAT THEY HADN'T FOLLOWED THROUGH BEEN MORE OF A DETERRENT?

3. IN ADDITION, WAINSTEIN WOULD LIKE ANSWERS FROM U.S. OFFICIALS ON FOLLOWING QUESTIONS:

QUESTIONS FOR U.S. OFFICIALS:

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

A. WHAT IN THEIR OPINION WOULD CANADIAN POLICY BE IN THE CASE OF A U.S. DIPLOMAT?

B. HOW MUCH INFLUENCE DO THEY THINK WE WOULD HAVE OVER THE CANADIAN POLICY IF CANADA WANTED ONE THING AND WE ANOTHER?

C. IF THERE WERE A KIDNAPPING IN CANADA OF A U.S. DIPLOMAT BUT DEMANDS WERE MADE ON A THIRD COUNTRY, WOULD CANADA PERMIT THAT COUNTRY TO PARTICIPATE IN THE BARGAINING?

FOR EMBASSY SECURITY OFFICIALS:

A. WHAT IS THE LEVEL OF SECURITY IN THE EMBASSY?

B. DO THEY THINK THAT SECURITY MEASURES DETERRED KIDNAPPINGS? HAVE THEY DISPLACED THE THREAT ON OTHER NATIONALITIES OR TO OTHER AREAS (E.G., JACKSON CASE)?

4. DUE TO GENERAL NATURE OF QUESTIONS, WAINSTEIN WOULD LIKE TO HAVE CHANCE FOR FOLLOWUP, MORE SPECIFIC, ORAL QUESTIONS. RAND HAS USED THIS TECHNIQUE SUCCESSFULLY DURING VISITS IN LATIN AMERICA AND MIDDLE EAST. IT IS DESIRABLE THAT WAINSTEIN TRAVEL TO CANADA FOR 3-4 DAYS FOR CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 096940

SIMILAR PURPOSE, PREFERABLY BEFORE END OF MONTH SINCE PRO-JECT IS NEARING COMPLETION.

5. ABOVE IS FOR EMBASSY INFORMATION SHOULD EXTAFF RAISE MATTER AGAIN OR IF EMBASSY WISHES RAISE IT. ALL OF THE FOREGOING, EXCEPT QUESTIONS FOR US OFFICIALS, HAS BEEN DISCUSSED WITH CANADIAN EMBASSY, WHICH HAS CONVEYED IT TO EXTAFF AND WHICH HAS AGREED TO FOLLOW UP. RUSH

CONFIDENTIAL

NNN

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, KIDNAPPING, PERSONNEL TRAVEL, MEETINGS, UNCONVENTIONAL WARFARE, DIPLOMATIC PERSONNEL
Control Number: n/a
Copy: SINGLE
Draft Date: 10 MAY 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE096940
Document Source: CORE
Document Unique ID: 00
Drafter: JBROWNE:NH
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740114-0671
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740557/aaaabylv.tel
Line Count: 209
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SCCT
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: A. STATE 082679; B. OTTAWA 01241;C., STATE 023142
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 15 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <15 APR 2002 by kelleyw0>; APPROVED <25 JUL 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: TRAVEL OF ELEANOR WAINSTEIN
TAGS: PINS, CA, (WAINSTEIN, ELEANOR)
To: OTTAWA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005